



Florida's Everglades Forever Act: Initial Steps Towards Restoration

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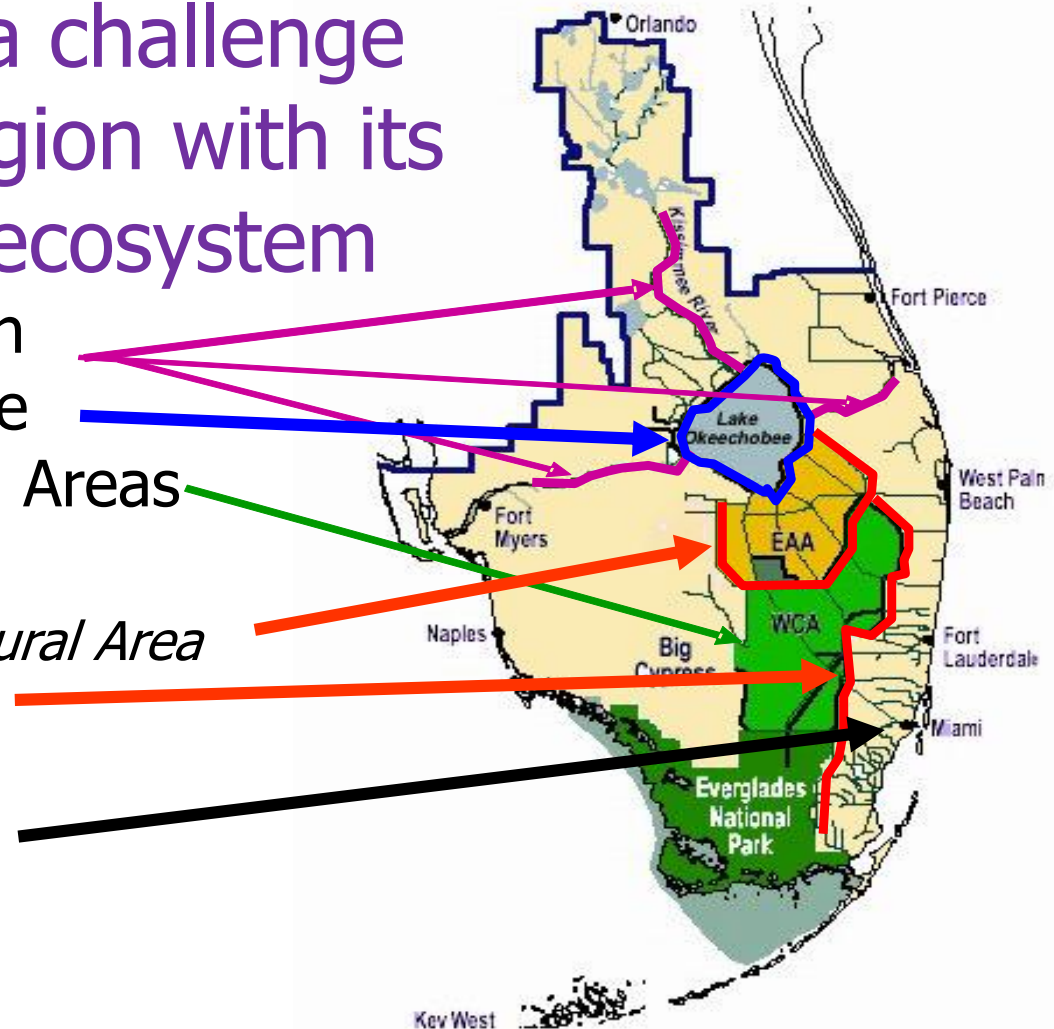
South Florida Water Management District,

West Palm Beach, FL USA

Water Quality – A Regional Problem

Water Quality is a challenge throughout the region with its highly modified ecosystem

- River Channelization
- Herbert Hoover Dike
- Water Conservation Areas
- Protective Levees
 - *Everglades Agricultural Area*
 - *Lower East Coast*
- Drainage Network
 - *Salinity Structures*



Water Quality Restoration Strategies

Everglades Forever Act

**Stormwater Projects
Sub-Regional and Regional**



**Ecosystem
Restoration**



Source Controls



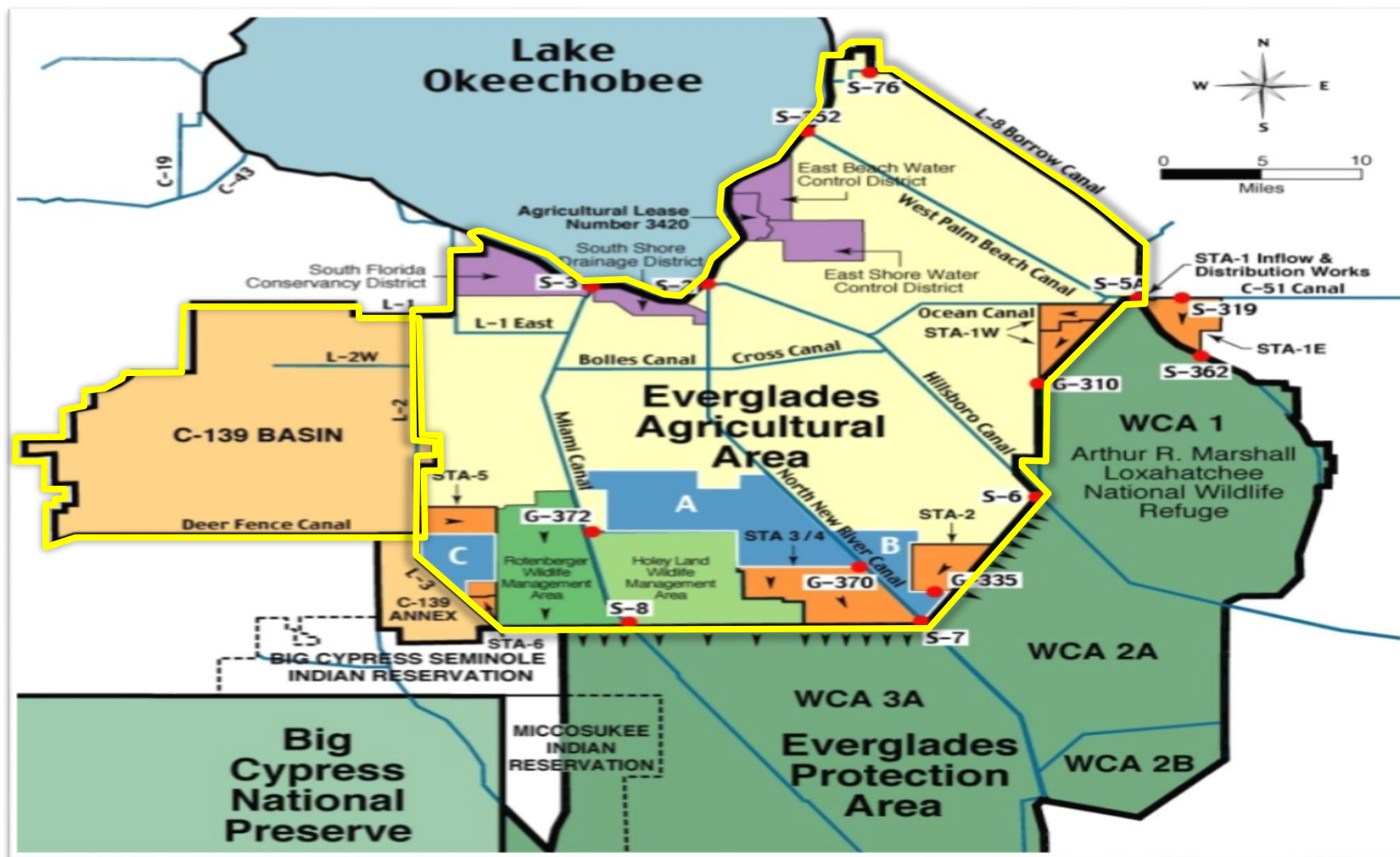
Everglades Forever Act

Everglades Forever Act (EFA) 1994 – a framework for funding and regulation

- **Achieve: Water quality standards by 12/31/06**
- **Employ: Phosphorus Source Controls and Stormwater Treatment Areas**
- **Plan: Diversion and hydropattern restoration**
- **Conduct: Research for Water Quality Programs**
 - *Basin-specific feasibility studies*
 - *Phosphorus criterion research*
 - *Advanced treatment technology investigations*



Everglades Agricultural Area (EAA)



Everglades Regulatory Program

- Source Controls -

■ **Best Management Practices (BMPs) Ch.4 SFER**

- *Fertilizer, water and pasture management practices*
- *Sediment Controls and BMP research*
- *BMP Program is now District-wide and linked to multiple mandates*

■ **Everglades Agricultural Area BMP Regulatory Program – a good example of P source control**

- *Goal: Reduce P load by 25% at the EAA basin level with BMPs on all farms in permitted areas*
- *Achieved: 18 years of farm BMPs with an average 55% load reduction, farm BMPs and loads are tracked*
- *Success: Great performance and example of a program structure that works well: performance relative to baseline period*

Everglades Regulatory BMP Program



- **Comprehensive Best Management Practice (BMP) Plans**
- Fully implemented in 1996, EAA: 2007, C-139
- **Field and records verification**
- **Research and demonstration projects**
- **Water quality monitoring**
- **Performance metrics:**
 - EAA: 25% TP load reduction
 - C-139: Maintain historic TP load

Current versus Base Period Comparison

- 10-year pre-BMP base period used to assess performance – **a good idea for source controls**
- Data are adjusted for differences in rainfall timing and distribution
 - Rainfall adjustment allows for “apples to apples” comparison between years
- Basin compliance is determined by comparing a current year's actual P load with the load estimated from the rainfall adjusted base period
 - Empirical model predicts ‘expected’ load for a particular year based on rainfall, less 25% is the annual target
 - Compare actual load with predicted for % reduction

2012 EAA Basin Phosphorus Results

EAA Basin In Compliance

Goal → 25% reduction

Performance → 71%

Average 55% Load Reduction

Base Period discharge **217 mtons**

WY12 discharge **63 mtons**

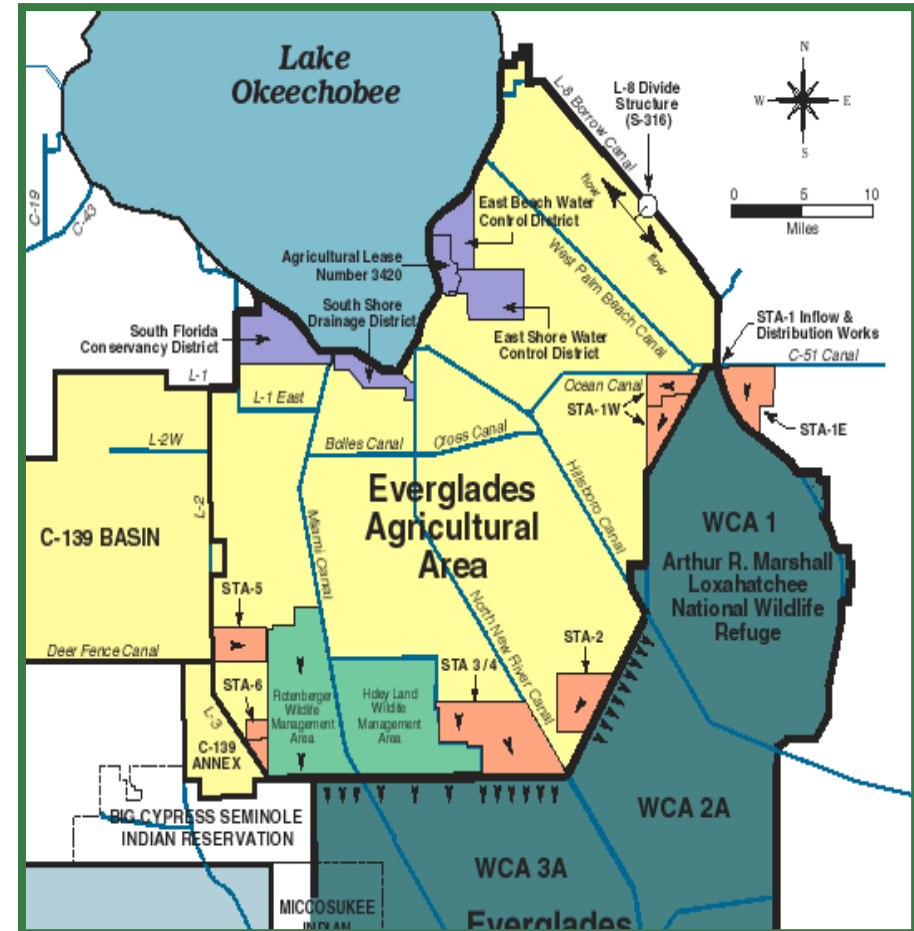
BMPs have prevented 2,565 mtons of P from leaving the EAA



Everglades Construction Project

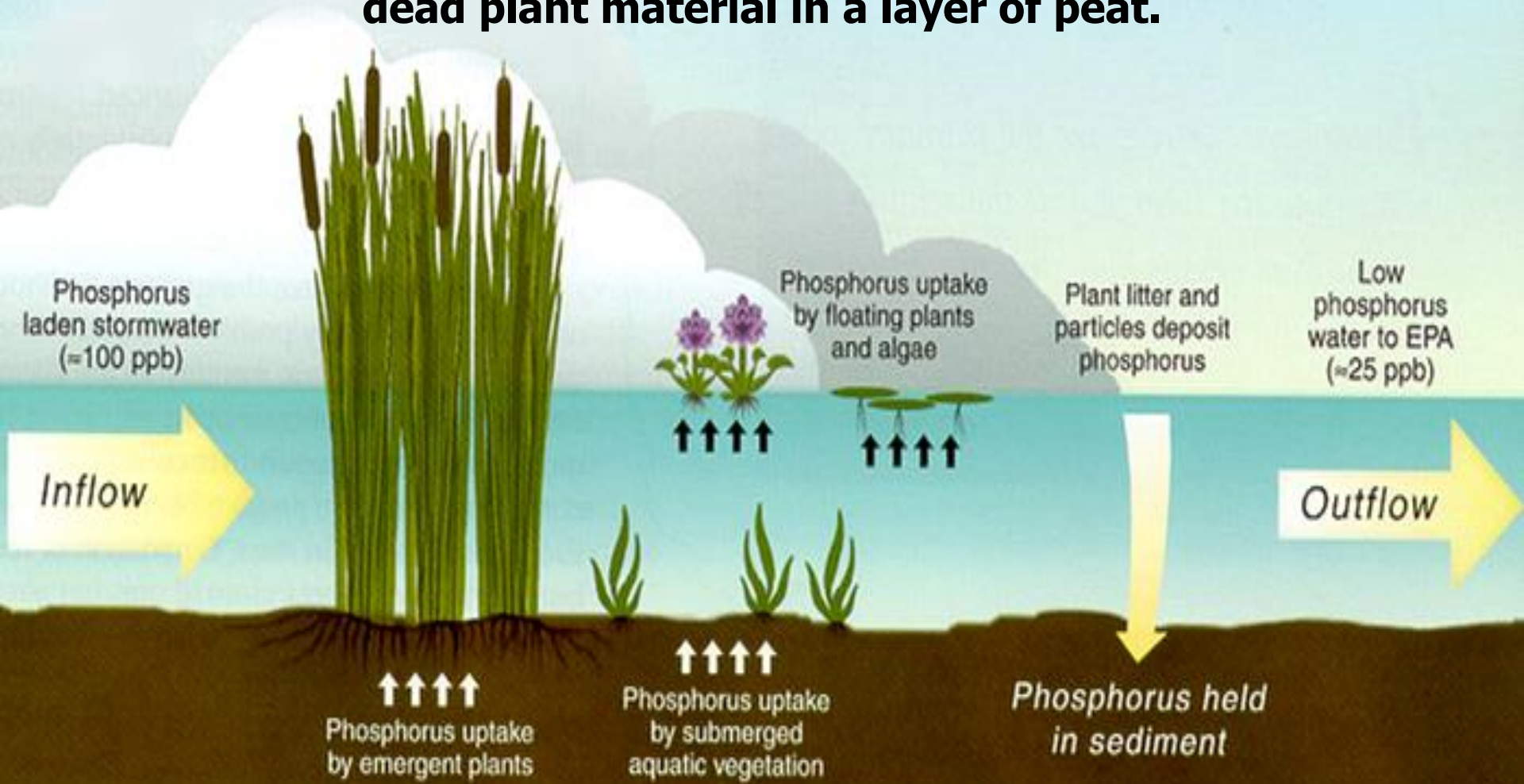
Everglades Forever Act: Build Stormwater Treatment Areas

- **6 Stormwater Treatment Areas with multiple objectives**
- **Now, 21,000 hectares of constructed wetlands**
- **Treat 75% of the water entering the Everglades**
- **Chapter 5 of the South Florida Environmental Report provides information**



Stormwater Treatment Areas

STAs are constructed wetlands that remove and store nutrients through plant growth and the accumulation of dead plant material in a layer of peat.



STA Design Criteria

- **Open water constructed wetlands**
 - 40 cm water depth target
- **Water control using treatment cells**
 - Emergent Aquatic Vegetation (EAV)
 - Submerged Aquatic Vegetation (SAV)
- **Hydraulic retention time: 10–20 days**
- **Expected P removal: 1.7 g/m²/yr or >74%**
 - Operate for 1 g or less for better treatment



Stormwater Treatment Areas

Emergent Vegetation

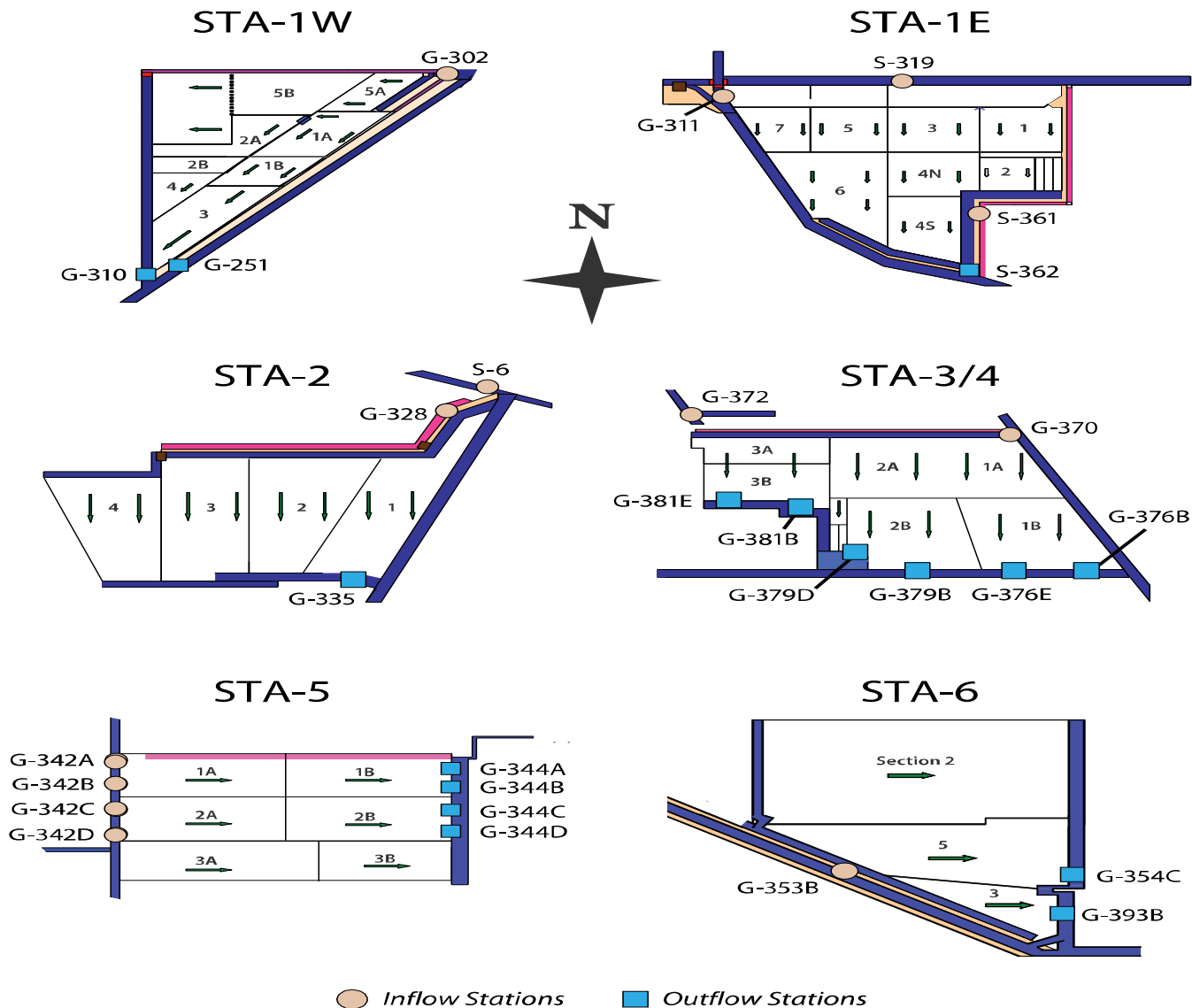


Submerged Aquatic Vegetation

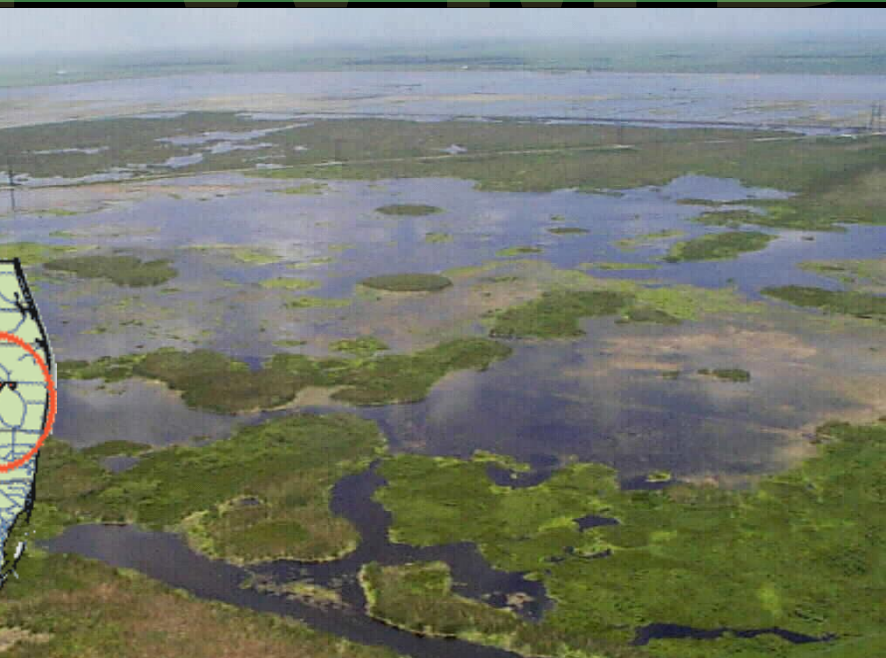
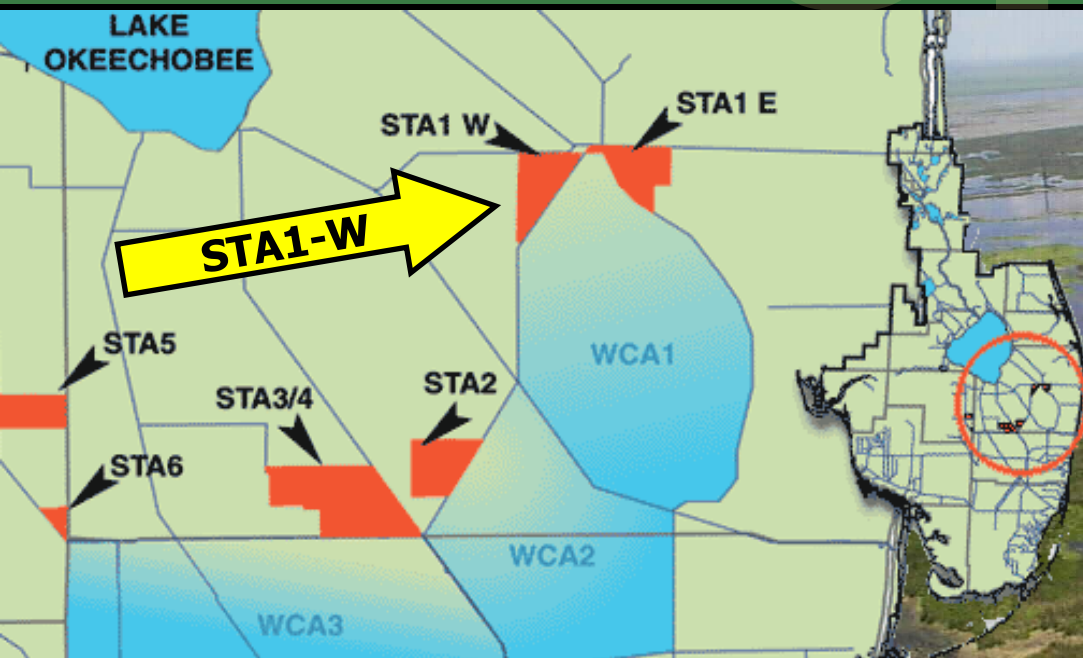
Periphyton-based Stormwater Treatment Area (PSTA)



Stormwater Treatment Areas



Stormwater Treatment Areas



Stormwater Treatment Area 1-W



Stormwater Treatment Areas

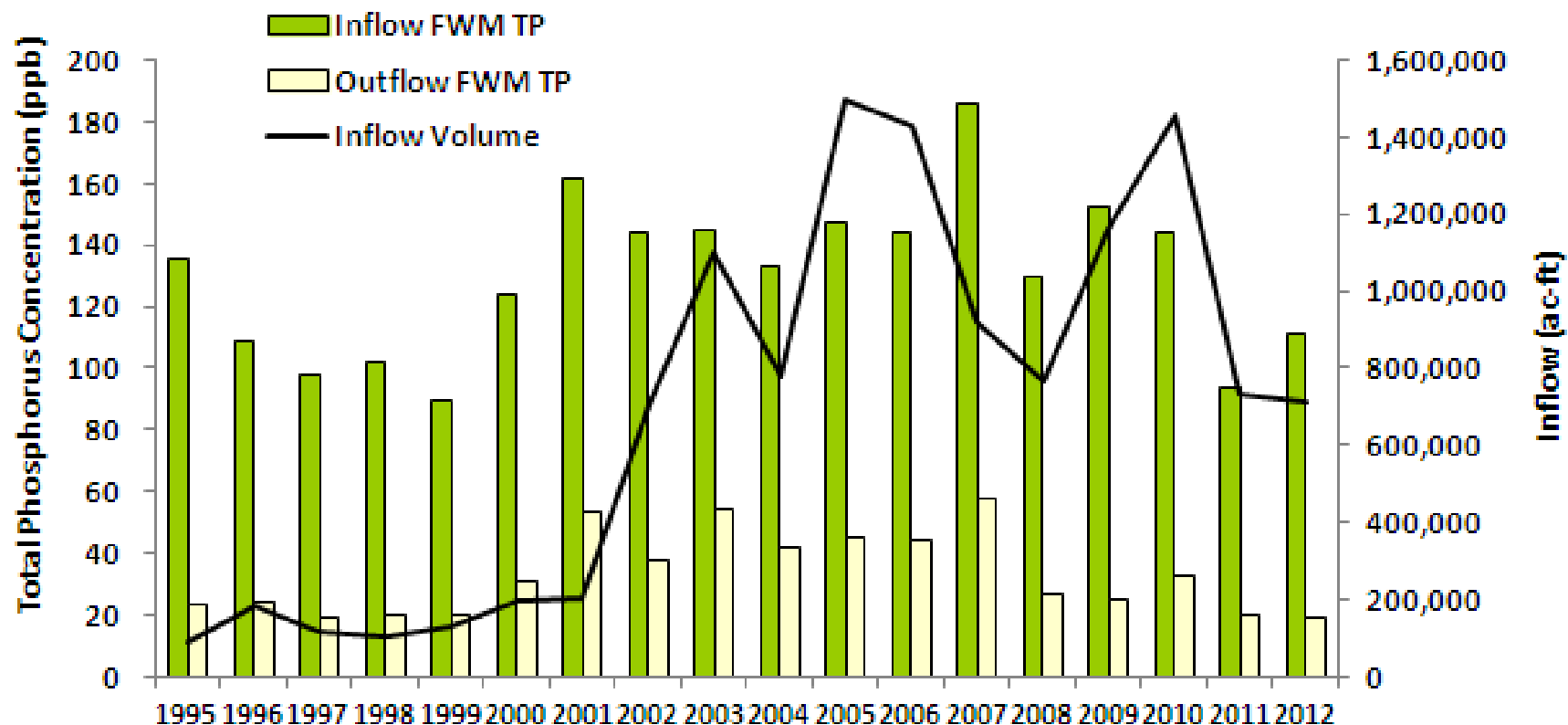
Key Factors: Hydrology and Hydraulics

- **Flow and velocity: Hydraulic loading rate**
 - Routing must avoid short-circuiting and overloading
- **Hydropattern: depth, period, frequency of inundation**
 - Used to maintain biological assemblages (SAV, EAV)
- **Phosphorus loading rate is also important**
 - Overloading is possible and relation to outflow concentration is not linear at lower PLRs
- **Data summaries on HLR and PLR in Chapter 5, SFER**

Stormwater Treatment Areas

Period of Record

(Acre Foot = 1234 m³)



Long-Term STA Performance

All STAs Combined, Period of Record 1994 – 2012

- Effective treatment area = 18,500 ha (45,000 ac)
- Inflow, flow-weighted mean TP = 111 ug/L
- Outflow, flow-weighted mean TP = 19 ug/L
- TP loading rate = 0.58 g /m² / yr
- TP load reduction = 83 %
- TP load retained to date = 1,500 mt
- Average rainfall = 125 cm /yr

(2013 South Florida Environmental Report,
Vol III, Appendix 3-1)

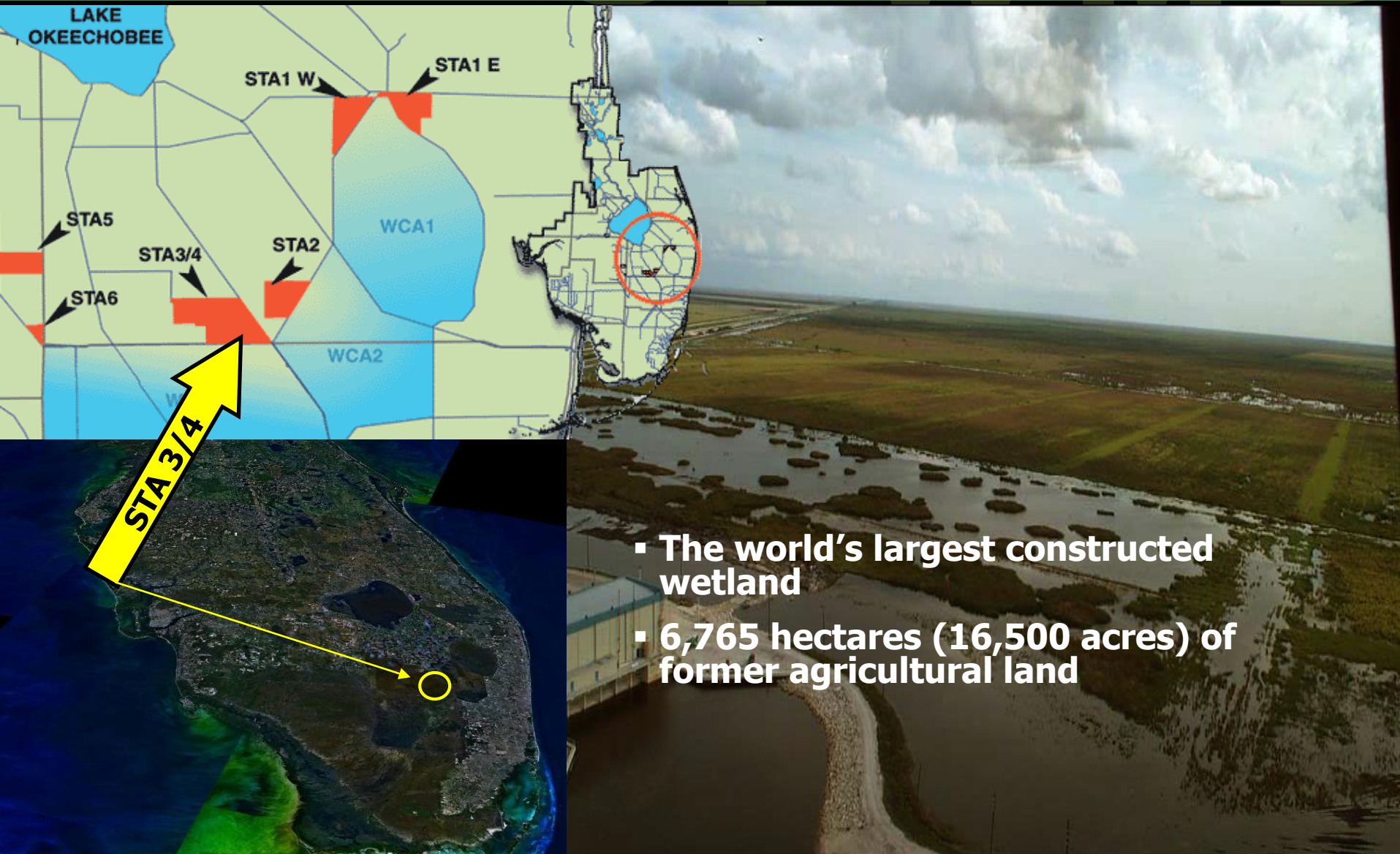
Stormwater Treatment Area 2



- 2,636 hectares (6,430 acres) of effective treatment area
- Parallel flow-ways: emergent followed by submerged aquatic vegetation



Stormwater Treatment Area 3/4



Stormwater Treatment Areas

Treatment areas are susceptible to drought
Supplying water is a significant challenge and
can compete with water supply for other uses



Stormwater Treatment Areas

Public Access – Bird Watching tours available in cooperation with multiple agencies.

Over 200 species of birds have been recorded in the STAs.

Bird densities are much higher than in natural marshes nearby.

Game hunting is permitted in some areas, including alligators and ducks.

Managing for migratory and endangered birds is a real operational challenge.



Stormwater Treatment Areas



Hurricane Impacts

**Submersed Aquatic Vegetation (SAV)
uprooted and other biological components disturbed**

Everglades Forever Act Programs

Treatment Performance Has Exceeded Expectations

- The STAs have removed over 1,560 metric tons of phosphorus over the past decade
- Together, the Everglades Regulatory Program and the Stormwater Treatment Areas have prevented over 4,100 metric tons of phosphorus from entering the Everglades (1996 – 2012)
- Extensive cell by cell data has been used to develop a P cycling and retention model for the STAs, available at:
 - <http://www.wwwalker.net/dmsta1/>
- Chapters 4 and 5 of the South Florida Environmental Report cover BMPs and STAs each year

Stormwater Treatment Areas



Despite success of BMPs and STAs, additional water quality improvements are being carried out to achieve compliance with phosphorus standard (10 ppb TP in the marsh).



The Long-Term Plan

Goal: Achieve compliance with state water quality standards

- Plan works through adaptive implementation of new information and technologies
- Extensive peer review and public input
- Classic example of adaptive management



Components of the Plan

Specific plans to improve each STA through continuous management actions and design modifications

Plans to conduct studies to improve all STAs with information from a new Restoration Strategies Science Plan

Criticisms: Implementation is too slow, concentrations are too high and too many uncertainties remain

Counter Criticism: There is no workable alternative to reach low phosphorus concentrations in huge quantities of stormwater using biological systems (1.4 million acre-feet, >100 billion cubic meters of water per year): adaptive management is critical



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Questions for
Mr. Bronson or Prof. Rizzardi?